



Freedom of Environmental Information: Aspirations and Practice

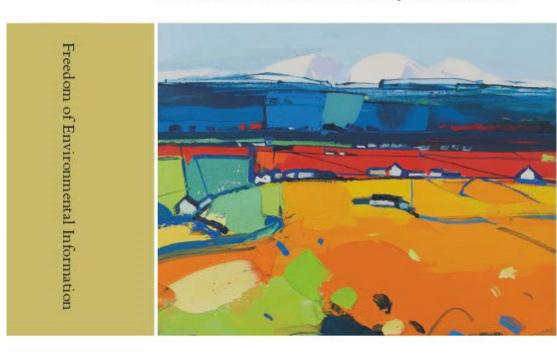
Professor Colin Reid Dr Sean Whittaker Dr Jonathan Mendel



Freedom of Environmental Information

Aspirations and Practice

Sean Whittaker, Colin T. Reid and Jonathan Mendel





Right of Access to Environmental Information – An Introduction



Right to access environmental has two elements

- 1. Proactive disclosure of environmental information
- 2. Disclosure of environmental information on request

Reflected in the legal instruments which guarantee the right

- United Nations Conference on Environment and Development (The Rio Declaration), Principle 10
- UNECE Convention on Access to Information, Public Participation in Decision-making and Access to Justice in Environmental Matters (the Aarhus Convention)
- EU Directive 2003/4/EC on Public Access to Environmental Information
- Environmental Information Regulations 2004 and the Environmental Information (Scotland)
 Regulations 2004

Benefits Underpinning the Right

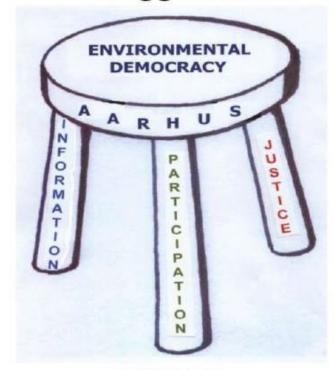


Connection between environmental information and public participation

Enhancing environmental protection efforts and protecting the right to a healthy environment

Enable individuals to fulfil their moral duty to "protect and enhance the environment"

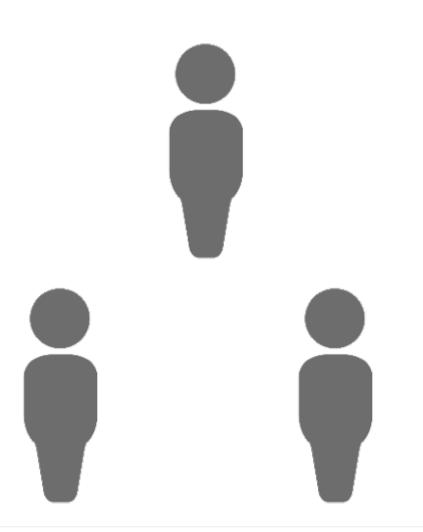
The Three Legged Convention



www.environmentalpillar.ie www.environmentaldemocracy.i

Users – An Aspirational Categorisation





Public authorities hold environmental information, which users seek access to

Presumption that all users are (broadly) equally capable of utilising the right to environmental information

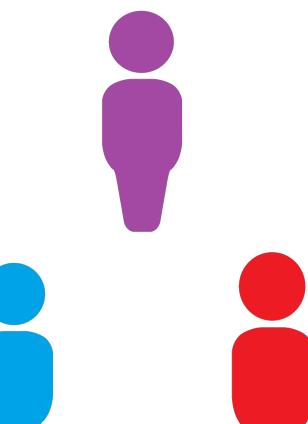
 With some notable exceptions (e.g. duty to provide advice and assistance)

Presumption that all users are driven by the same environmental motives

"Duty to protect and enhance the environment"







Not a single body of similar individuals

- Professional and Personal users
- State-bodies as users

Expertise and knowledge

- Engaging with public authorities
- Understanding disclosed environmental information

Motives

- Professionals acting as intermediaries
- A general lack of environmental altruism

Rationales of Public Participation



Substantive

- Improving the quality of the final decision taken
- Incorporating the concerns, views and knowledge of concerned individuals

Instrumental

- Concerned with the legitimacy of decisions taken by public authorities
- Opportunity for the public to have their voice heard in the decision-making process

Normative

- Promoting active citizenship and engagement with public participation processes
- Broader development of an active civic society

How is Disclosed Environmental Information Used?



Most visible use was challenging decisions made by public authorities

- Other uses beyond public authorities (e.g. discussing environmental concerns with the community; commercial activities)
- Majority of uses not driven by environmental altruism

Participation in decision-making processes often does not lead to the "desired outcome"

- Can lead to general dissatisfaction with the right to environmental information
- Impossible to satisfy all users, especially with contradictory (but equally valid) desires



Technology – An Unspoken Yet Impactful Actor

Actor Network Theory (and the importance of non-human actors)

Storage of environmental information

What does the authority hold, and the shaping of requests

Proactive disclosure

- Easier to do online
- Awareness of the environmental right by users

Awareness of the environmental right by user.

What Do They Know

Impact on communication

Putting the "Environment" in Environmental Information





Artist: Peter King

A healthy environment is the primary aim of the right of access to environmental information

Yet the environment does not play much of a role in shaping domestic environmental information regimes

Few exceptions – e.g. refusal to disclose environmental information because doing so would prejudice the protection of the environment

Anthropocentrism and a loss of focus on the right's environmental aims

- Could place greater emphasis on environmental motives within environmental information regimes which comes with its own issues
- Is there a need for a separate environmental information regime?

Conclusion



There is a gap between the aspirations of the right and how the right is used in practice

 Emphasised by not considering the impact of non-human actors on the operation of the right

Yet just because the environmental information regime is not working as intended does not mean it should be abandoned

- Positive impact on the environment and environmental governance
- New perspective on the right, opening possibilities for reconsideration and reform



dundee.ac.uk